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Authors	Barnes, Paul W.;Williamson, Craig E.;Lucas, Robyn M.;Robinson, Sharon A.;Madronich, Sasha;Paul, Nigel D.;Bornman, Janet F.;Bais, Alkiviadis F.;Sulzberger, Barbara;Wilson, Stephen R.;Andrady, Anthony L.;McKenzie, Richard L.;Neale, Patrick J.;Austin, Amy T.;Bernhard, Germar H.;Solomon, Keith R.;Neale, Rachel E.;Young, Paul J.;Norval, Mary;Rhodes, Lesley E.;Hylander, Samuel;Rose, Kevin C.;Longstreth, Janice;Aucamp, Pieter J.;Ballaré, Carlos L.;Cory, Rose M.;Flint, Stephan D.;de Gruijl, Frank R.;Häder, Donat-P.;Heikkilä, Anu M.;Jansen, Marcel A. K.;Pandey, Krishna K.;Robson, T. Matthew;Sinclair, Craig A.;Wängberg, Sten-Åke;Worrest, Robert C.;Yazar, Seyhan;Young, Antony R.;Zepp, Richard G.
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University College Cork, Ireland
Coláiste na hOllscoile Corcaigh

1 **Links between ozone depletion, climate change and solar UV radiation: How the**
2 **Montreal Protocol is contributing to a more sustainable Earth**

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6 Paul W. Barnes^{1*}, Craig E. Williamson², Robyn M. Lucas³, Sharon A. Robinson⁴, Sasha
7 Madronich⁵, Nigel D. Paul⁶ **[Lead Authors]**, Janet F. Bornman⁷, Alkiviadis F. Bais⁸, Barbara
8 Sulzberger⁹, Stephen R. Wilson¹⁰, Anthony L. Andrady¹¹, Richard L. McKenzie¹², Patrick J.
9 Neale¹³, Amy T. Austin¹⁴, Germar H. Bernhard¹⁵, Keith R. Solomon¹⁶, Rachel E. Neale¹⁷, Paul J.
10 Young¹⁸, Mary Norval¹⁹, Lesley E. Rhodes²⁰, Samuel Hylander²¹, Kevin C. Rose²², Janice
11 Longstreth²³, Pieter J. Aucamp²⁴, Carlos L. Ballaré²⁵, Rose M. Cory²⁶, Stephan D. Flint²⁷, Frank
12 R. de Gruijl²⁸, Donat-P. Häder²⁹, Anu M. Heikkilä³⁰, Marcel A.K. Jansen³¹, Krishna K. Pandey³²,
13 T. Matthew Robson³³, Craig A. Sinclair³⁴, Sten-Åke Wängberg³⁵, Robert C. Worrest³⁶, Seyhan
14 Yazar³⁷, Antony R. Young³⁸, and Richard G. Zepp³⁹

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16
17
18 ¹Department of Biological Sciences and Environment Program, Loyola University New Orleans,
19 New Orleans, Louisiana, 70118, USA; ²Department of Biology, Miami University, Oxford, Ohio,
20 45056, USA; ³National Centre for Epidemiology and Population Health, The Australian National
21 University, Canberra, Australia; ⁴Centre for Sustainable Ecosystem Solutions, School of Earth,
22 Atmosphere and Life Sciences & Global Challenges Program, University of Wollongong,
23 Wollongong, NSW 2522, Australia; ⁵National Center for Atmospheric Research, Boulder,
24 Colorado, 80307, USA; ⁶Lancaster Environment Centre, Lancaster University, Lancaster LA1
25 4YQ, UK; ⁷College of Science, Health, Engineering and Education, Murdoch University, Perth,
26 WA, Australia; ⁸Laboratory of Atmospheric Physics, Aristotle University of Thessaloniki, 54124
27 Thessaloniki, Greece; ⁹Swiss Federal Institute of Aquatic Science and Technology (Eawag),
28 CH-8600 Dübendorf, Switzerland; ¹⁰Centre for Atmospheric Chemistry, School of Earth,
29 Atmosphere and Life Sciences, University of Wollongong, Wollongong, NSW 2522, Australia;
30 ¹¹Department of Chemical and Biomolecular Engineering, North Carolina State University,
31 Raleigh, NC 27695-7901, USA; ¹²National Institute of Water & Atmospheric Research, NIWA,
32 Central Otago 9352, New Zealand; ¹³Smithsonian Environmental Research Center, Edgewater,
33 MD 21037, USA; ¹⁴University of Buenos Aires, Faculty of Agronomy and IFEVA-CONICET,

34 Buenos Aires, Argentina; ¹⁵Biospherical Instruments Inc., San Diego, CA 92110-2621, USA;
35 ¹⁶School of Environmental Sciences, University of Guelph, Guelph, ON, N1G 2W1 Canada;
36 ¹⁷QIMR Berghofer Medical Research Institute, Herston, Queensland, 4006, Australia;
37 ¹⁸Lancaster Environment Centre, Lancaster University, Lancaster, LA1 4YQ, UK; ¹⁹Biomedical
38 Sciences, University of Edinburgh Medical School, Edinburgh EH8 9AG, UK; ²⁰Centre for
39 Dermatology Research, The University of Manchester and Salford Royal NHS Foundation Trust,
40 Manchester M6 8HD, UK; ²¹Centre for Ecology and Evolution in Microbial Model Systems,
41 Linnaeus University, SE-39182 Kalmar, Sweden; ²²Department of Biological Sciences,
42 Rensselaer Polytechnic Institute, Troy, New York, 12180, USA; ²³The Institute for Global Risk
43 Research, Bethesda, Maryland 20817, USA; ²⁴Ptersa Environmental Consultants, Faerie Glen,
44 0043, South Africa; ²⁵IFEVA, Faculty of Agronomy and CONICET, University of Buenos Aires,
45 C1417DSE Buenos Aires, Argentina; ²⁶Department of Earth and Environmental Sciences,
46 University of Michigan, Ann Arbor, Michigan, 48109, USA; ²⁷Department of Forest, Rangeland,
47 and Fire Sciences, University of Idaho, Moscow, Idaho, 83844-1135, USA; ²⁸Department of
48 Dermatology, Leiden University Medical Centre, NL-2300 RC Leiden, The Netherlands;
49 ²⁹Friedrich-Alexander University, Erlangen-Nürnberg, Germany; ³⁰Finnish Meteorological
50 Institute R&D/Climate Research, 00101 Helsinki, Finland; ³¹School of Biological, Earth and
51 Environmental Sciences, University College Cork, Cork, Ireland; ³²Institute of Wood Science
52 and Technology, Bengaluru-560003, India; ³³Organismal and Evolutionary Biology, Vikki Plant
53 Science Centre, 00014 University of Helsinki, Finland; ³⁴Cancer Council Victoria, Melbourne,
54 Australia; ³⁵Department of Marine Sciences, University of Gothenburg, SE-405 30 Göteborg,
55 Sweden; ³⁶CIESIN, Columbia University, New Hartford, Connecticut, 06057-4139; USA;
56 ³⁷Centre for Ophthalmology and Visual Science, University of Western Australia, Perth, WA,
57 6009, Australia; ³⁸St. John's Institute of Dermatology, King's College London, London SE1 9RT,
58 UK; ³⁹United States Environmental Protection Agency, Athens, Georgia, 30605-2700, USA.

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61 *Author for correspondence: Email: pwbarnes@loyno.edu; ORCID: 0000-0002-5715-3679

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65 C.E.W., R.M.L., S.A.R., S.M., and N.D.P. played major roles in conceptualizing and writing the
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69 effects on UV and ozone-driven climate change), R.E.N., F.R.G., M.N., L.E.R., C.A.S., S.Y.,
70 A.R.Y. (human health), P.W.B., S.A.R., C.L.B., S.D.F., M.A.K.J., T.M.R. (agriculture and
71 terrestrial ecosystems), P.J.N., S.H., K.C.R., R.M.C., D.P.H., S-Å.W., R.C.W. (fisheries and
72 aquatic ecosystems), A.T.A., R.G.Z. (biogeochemistry and contaminants), K.R.S., J.L. (air
73 quality and toxicology), and K.K.P. (materials). R.L.M. conducted the UV simulation modelling.

74 **1. Summary**

75 Changes in stratospheric ozone and climate over the past 40+ years have altered the
76 solar ultraviolet (UV) radiation conditions at Earth's surface. Ozone depletion has also driven
77 climate change in the Southern Hemisphere. These, and other changes are interacting in
78 complex ways to affect human health, food and water security, and assorted ecosystem
79 services. Nonetheless, many adverse effects of exposure to high UV radiation have been
80 avoided because of the Montreal Protocol with its amendments and adjustments. This
81 international treaty has also played a significant role in mitigating global climate change. As the
82 ozone layer recovers, climate change will exert an increasing role on influencing surface UV
83 radiation and will modulate how organisms, ecosystems and people respond to UV radiation.
84 The interactions between stratospheric ozone, climate and UV radiation will therefore shift over
85 time; however, the Montreal Protocol will continue to have far-reaching benefits for human well-
86 being and environmental sustainability.

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88 **2. Stratospheric ozone depletion, the Montreal Protocol, and the UNEP Environmental**
89 **Effects Assessment Panel**

90 Warnings that Earth's stratospheric ozone layer could be at risk from
91 chlorofluorocarbons (CFCs) and other anthropogenic substances were first issued by scientists
92 over 40 years ago^{1,2}. Soon thereafter, large losses of stratospheric ozone were reported over
93 Antarctica³ with smaller, but more widespread erosion of stratospheric ozone found over much
94 of the rest of the planet⁴. Subsequent studies clearly linked these ozone losses to the
95 emissions of CFCs and other ozone-depleting substances⁵ and, at least over Antarctica, unique
96 atmospheric conditions during winter that facilitate ozone depletion^{6,7}.

97 In response to the initial concerns about the potentially deleterious effects of elevated
98 surface solar ultraviolet-B radiation (UV-B; 280-315 nm) resulting from ozone depletion, the
99 international community began mobilizing in 1977 to recognize the fundamental importance of
100 stratospheric ozone to life on Earth and to develop and implement policies to preserve the
101 integrity of the ozone layer⁸. Of particular concern was the possibility that exposure to high
102 levels of UV-B would increase the incidence of skin cancer and cataracts in humans, weaken
103 people's immune systems, decrease agricultural productivity and negatively affect sensitive
104 aquatic organisms and ecosystems. The policy solution that emerged to address ozone
105 depletion was the 1985 *Vienna Convention for the Protection of the Ozone Layer*. This
106 convention was followed by the 1987 *Montreal Protocol on Substances that Deplete the Ozone*

107 *Layer*, which was negotiated to control the consumption and production of anthropogenic
108 ozone-depleting substances.

109 The Montreal Protocol was the first multilateral environmental agreement by the United
110 Nations to ever achieve universal ratification (197 parties by 2008). Since its inception, this
111 international accord has been amended and adjusted a number of times by the member Parties
112 to the Montreal Protocol. The Parties base their decisions on scientific, environmental, technical,
113 and economic information provided by three assessment Panels (Box 1). All three panels
114 provide full assessment reports to the Parties every four years (quadrennial reports) and
115 shorter, periodic updates in the intervening years as needed.

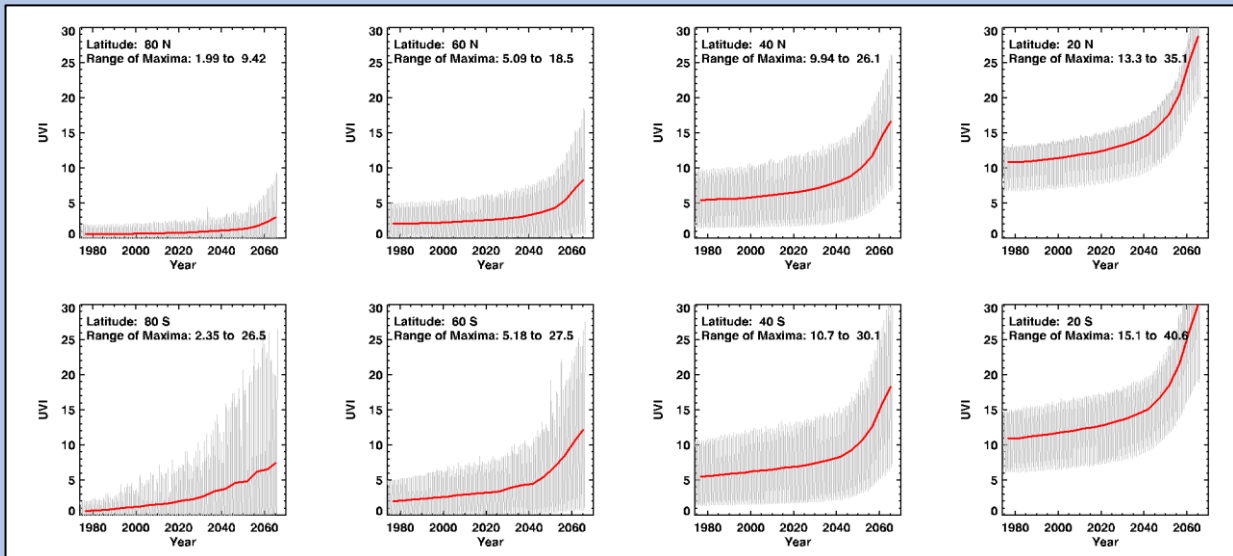
BOX 1. The three assessment panels supporting the Montreal Protocol.

There are three panels established by the Montreal Protocol to assess various aspects of stratospheric ozone depletion. These three Panels have complementary charges. The Scientific Assessment Panel (SAP) assesses the status of the depletion of the ozone layer and relevant atmospheric science issues. The Technology and Economic Assessment Panel (TEAP) provides technical and economic information to the Parties on alternative technologies to replace ozone depleting substances. The Environmental Effects Assessment Panel (EEAP) considers the full range of potential effects of stratospheric ozone depletion, UV radiation and the interactive effects of climate change on human health, aquatic and terrestrial ecosystems, biogeochemical cycles (e.g., movement and transformation of carbon and other elements through the biosphere and atmosphere), air quality, and materials for construction and other uses. Additional information on these panels, including their most recent reports, can be found on the United Nations Environment Programme (UNEP) Ozone Secretariat website (<https://ozone.unep.org/science/overview>).

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117 The implementation of the Montreal Protocol has successfully prevented the
118 uncontrolled global depletion of the stratospheric ozone layer and associated large increases in
119 surface UV-B radiation⁹⁻¹² (Box 2). Concentrations of chlorine and bromine from long-lived
120 ozone-depleting substances have been declining in the stratosphere since the late 1990s¹².
121 While significant seasonal ozone depletion over Antarctica has occurred annually since the
122 1980s (called the “ozone hole”), there have been small, but significant, positive trends in total
123 column ozone in Antarctica in spring over the period 2001-2013¹². Global mean total ozone has
124 been projected to recover to pre-1980 levels by about the middle of the 21st century, assuming
125 full compliance with the Montreal Protocol^{12, 13}

BOX 2. Environmental effects in the 'World Avoided'

There are a number of published models addressing the implications and potential outcomes of a 'World Avoided' without the Montreal Protocol⁹. All point to progressive loss of stratospheric ozone that would have accelerated over time and extended to affect the entire planet by the second half of this century. For example, the GEOS-CCM world avoided simulation¹¹ used here assumes that ozone-depleting substances continue to increase by 3% per year, beginning in 1974. This collapse in the total global ozone column would have resulted in clear sky UV Index (UVI) values increasing sharply after 2050 at most latitudes (see graphs below) with extreme values of 20 becoming common-place by 2065 over almost all inhabited areas of the planet, and as high as 41 in the tropics¹¹, more than four times the UVI that is currently considered 'extreme' by the World Health Organization.



The graphs show calculated surface monthly (grey lines) and annual mean (red line) UVI values for clear skies at different latitudes without the Montreal Protocol, based on the model in Newman and McKenzie¹¹. Range of maxima given show pre-1980 vs. 2065 data.

Combining these models of ozone and UV radiation with the understanding of the links between exposure to excessive UV radiation and the risk of skin cancers has allowed some estimates of the incidence of skin cancer in the 'World Avoided'. Different studies have considered different time-scales and/or different geographical regions, but all conclude that the successful implementation of the Montreal Protocol will have prevented many millions of cases of skin cancers. For example, a report by the United States Environmental Protection Agency¹³ showed that when compared with a situation of no policy controls, full implementation of the Montreal Protocol and its Amendments is expected to avoid more than 250 million cases of skin cancer and more than 45 million cases of cataract in the USA for people born between 1890 and 2100.

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While carbon dioxide (CO₂), methane (CH₄) and nitrous oxide (N₂O) are the dominant greenhouse gases emitted by humans, most of the ozone-depleting substances controlled by the Montreal Protocol (CFCs and others) are also potent greenhouse gases that contribute to global warming¹⁴. Modeling studies indicate that in the absence of the Montreal Protocol, global mean temperatures would have risen more than 2°C by 2070 due to the warming effects from ozone-depleting substances alone¹⁵. The adoption of the Kigali Amendment to the Montreal

133 Protocol in 2016 limits the production and consumption of hydrofluorocarbons (HFCs), which
134 are non-ozone depleting substitutes for CFCs¹⁶. However, HFCs are potent greenhouse gases
135 and limiting emissions of these compounds could further reduce global temperatures as much
136 as 0.5 °C by the end of this century¹⁷. This Amendment has thus further broadened and
137 strengthened the scope of the Montreal Protocol, adding to an effective international treaty that
138 not only addresses stratospheric ozone depletion, but is doing more to mitigate global climate
139 change than any other human action to date¹⁸⁻²⁰.

140 One of the important reasons for the success of the Montreal Protocol has been its
141 foundation on high quality science, which not only improves our understanding of the causes
142 and mechanisms of stratospheric ozone depletion, but also of the environmental effects of these
143 atmospheric changes. The UNEP Environmental Effects Assessment Panel (EEAP) is
144 specifically charged with providing regular assessments of the state of the science on the
145 environmental effects of stratospheric ozone depletion and consequent changes in UV radiation
146 at Earth's surface, and the interactive effects of climate change.

147 In this paper, we highlight key findings from the most recent EEAP Quadrennial
148 Assessment Report, and consider the significant policy and societal implications of these
149 environmental effects. We further address the multiple ways by which the Montreal Protocol is
150 contributing to environmental sustainability and human health and well-being. Given the
151 accelerating pace of climate change²¹, we also consider the increasing role that climate change
152 is playing in influencing exposures of humans and other organisms to UV radiation, how
153 stratospheric ozone depletion is itself contributing to climate change, and the various ways that
154 climate change is affecting how plants, animals and ecosystems respond to UV radiation. Thus,
155 as mandated by the Parties of the Montreal Protocol, we consider a wide range of the
156 environmental effects that are linked to changes in stratospheric ozone, climate and solar UV
157 radiation. Our findings address many of the United Nations Sustainable Development Goals
158 (Fig. 1). More in-depth information on the environmental effects of ozone depletion can be found
159 elsewhere²². By focusing on the interactions between stratospheric ozone, UV radiation, and
160 climate, the collated EEAP Assessment complements that of the UN's Intergovernmental Panel
161 on Climate Change²³ to provide a comprehensive assessment on the environmental effects of
162 global changes in Earth's atmosphere.

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Figure 1. The United Nations Sustainable Development Goals (SDGs) addressed by the UNEP Environmental Effects Assessment Panel 2018 Quadrennial Report. The findings from this report are summarized in this paper according to five major topics (in circles). These address 11 of the 17 UN SDGs (in numbered squares): **2.** Zero hunger, **3.** Good health and well-being, **6.** Clean water and sanitation, **7.** Affordable and clean energy, **9.** Industry, innovation and infrastructure, **11.** Sustainable cities and communities, **12.** Responsible consumption and production, **13.** Climate action, **14.** Life below water, **15.** Life on land and **17.** Partnerships for the goals. More information on these SDGs can be found at: <https://www.un.org/sustainabledevelopment/sustainable-development-goals/>

167 **3. Key findings and highlights**

168 **3.1 Stratospheric ozone, climate change and UV radiation at Earth's surface**

169 Stratospheric ozone depletion and climate change interact via several direct and indirect
170 pathways that can have consequences for food and water security, human well-being and
171 ecosystem sustainability (Figs. 1, 2). Climate change can modify depletion of stratospheric
172 ozone by perturbing temperature, moisture, and wind speed and direction in the stratosphere
173 and troposphere²⁴; and certain greenhouse gases (e.g., N₂O and CH₄) can affect ozone levels.¹²
174 Conversely, it is now clear that ozone depletion in the southern hemisphere is directly
175 contributing to climate change by altering regional atmospheric circulation patterns in this part of
176 the globe²⁵ which affects weather conditions, sea surface temperatures, ocean currents, and the
177 frequency of wildfires²⁶⁻³⁰. These ozone-driven changes in climate are currently exerting
178 significant impacts on the terrestrial and aquatic ecosystems in this region³¹⁻³⁴ (Box 3). In the
179 northern hemisphere similar, but smaller effects of ozone depletion on climate may exist³⁵, but
180 year-to-year variability in the meteorology is greater than in the southern hemisphere, and there
181 are no reports as yet linking these changes to environmental impacts.

182 Depletion of stratospheric ozone leads to increased UV-B radiation at Earth's surface³⁵
183 and the resultant changes in UV-B can directly affect organisms and their environment.
184 Because of the success of the Montreal Protocol, present-day increases in UV-B (quantified as
185 clear sky UV Index) due to stratospheric ozone depletion have been negligible in the tropics,
186 small (5-10%) at mid-latitudes, and large only in Antarctica. As stratospheric ozone recovers
187 over the next several decades¹², the clear-sky noon-time UV Index is expected to decrease
188 (e.g., by 2-8% at mid-latitudes depending on season and precise location, and by 35% during
189 the Antarctic October ozone 'hole'^{35,36}).

190 Independent of stratospheric ozone variations, climate change is increasingly
191 contributing to changes in incident surface UV-B radiation^{35,37} (Fig. 2). Unlike stratospheric
192 ozone depletion, these climate change-driven effects influence the amount of surface solar
193 radiation not just in the UV-B but also in the ultraviolet-A (UV-A; 315-400 nm) and visible (400-
194 700 nm) parts of the spectrum. These changes are important as many of the environmental and
195 health effects caused by UV-B can be either ameliorated or accentuated, to varying degrees, by
196 UV-A and visible radiation^{31,32,38}.

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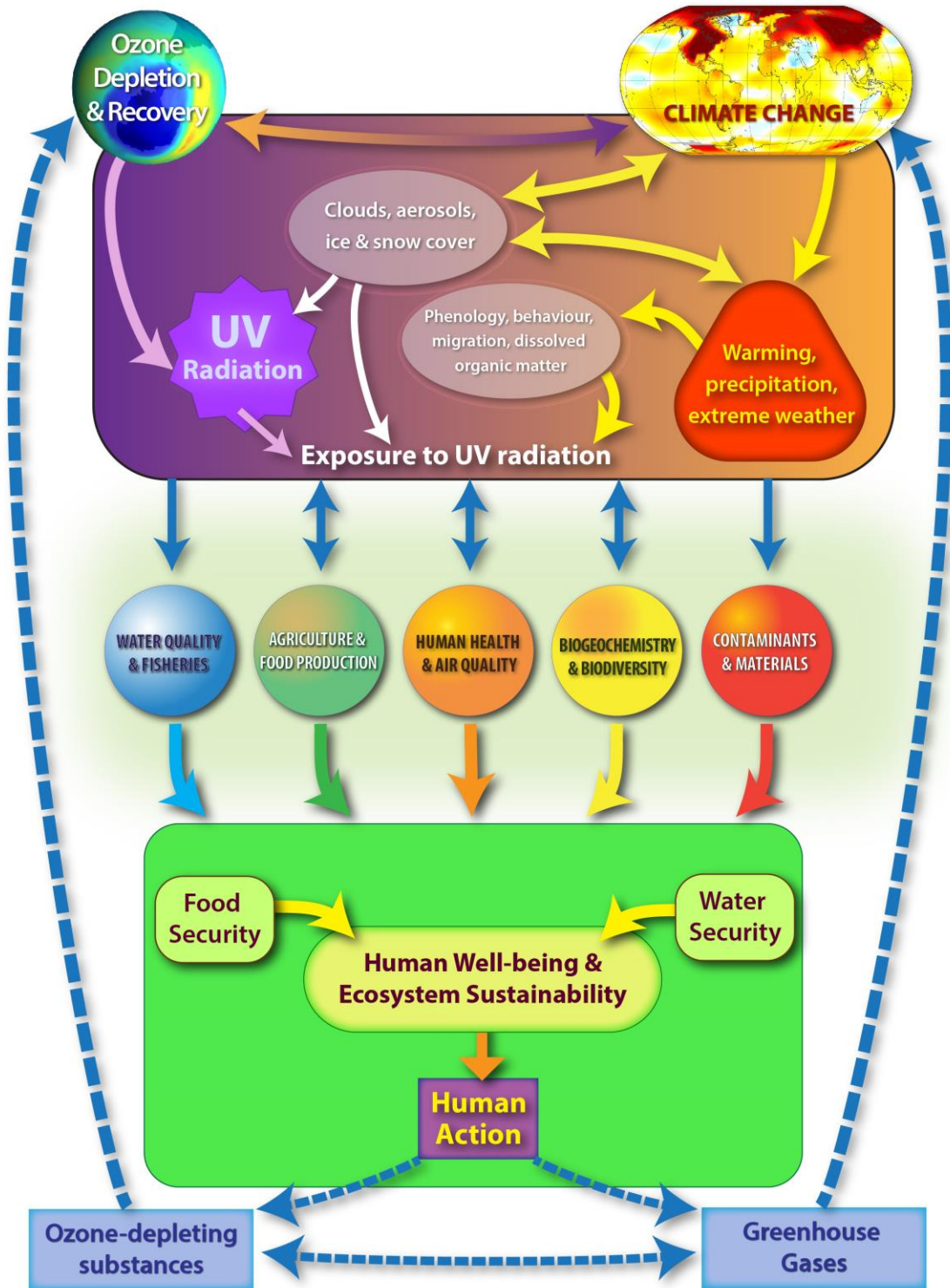


Figure 2. Links between stratospheric ozone depletion, UV radiation, and climate change, including environmental effects and potential consequences for food and water security, human well-being and the sustainability of ecosystems. Direct effects are shown as solid lines with feedback effects indicated by double arrows. Important effects driven by human action are shown as dashed lines.

200 Future changes in incident surface solar UV radiation (UV-B and UV-A) will depend
201 strongly on changes in aerosols, clouds, and surface reflectivity (e.g., snow and ice cover).
202 Climate change is altering cloud cover with some regions becoming cloudier and others less
203 cloudy³⁹. Increased cloud cover generally tends to reduce UV radiation at Earth's surface, but
204 effects vary with type of clouds⁴⁰ and their position relative to that of the sun⁴¹. Aerosols (solid
205 and liquid particles suspended in the atmosphere⁴²) reduce and scatter UV radiation; the type
206 and amounts of aerosols in the atmosphere are affected by volcanic activity, the emissions of air
207 pollutants, the frequency and extent of wildfires and dust storms, and other factors, many of
208 which are affected by climate change^{35,43,44}. In heavily polluted areas (e.g., southern and
209 eastern Asia), improvements in air quality resulting from measures to control the emissions of
210 air pollutants are expected to increase levels of UV radiation to near pre-industrial levels (i.e.,
211 before extensive aerosol pollution); the extent of these changes is contingent on the degree to
212 which emissions of air pollutants in the future are curtailed. High surface reflectance from snow
213 or ice cover can enhance incident UV radiation because some of the reflected UV radiation is
214 scattered back to the surface by aerosols and clouds in the atmosphere. Consequently, climate
215 change-driven reductions in ice or snow cover, which is occurring in polar regions and
216 mountains, will likely decrease surface UV radiation in these areas³⁵. At the same time, this will
217 increase the UV exposure of soils and waters that would previously have been covered by snow
218 or ice.

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220 *3.2 UV radiation exposure and climate change*

221 The direct effects of UV radiation on organisms, including humans, and materials
222 depend on levels of exposure to UV radiation. This is determined by a number of factors,
223 including many that are influenced by climate change (Fig. 2). Importantly, these climate
224 change-driven effects can result in either increases or decreases in exposures to solar UV
225 radiation, depending on location, time of year, individual species, and other circumstances.
226 Some of the most important regulators of exposure to UV radiation include:

- 227 • Behavior: The exposure of humans to UV radiation ranges from one-tenth to ten
228 times the average for the population⁴⁵, depending on the time people spend indoors
229 vs outdoors and under shade structures. The exposure of the skin or eyes to UV
230 radiation further depends on the use of sun protection such as clothing or
231 sunglasses; the UV radiation dose received by cells and tissues within the skin is
232 influenced by pigmentation of the skin and use of sunscreens³⁸. Warmer
233 temperatures and changing precipitation patterns resulting from climate change will

234 alter patterns of exposure to the sun in humans⁴⁶, but the direction and magnitude of
235 this effect is likely to be highly variable globally. Many animals, such as insects, fish
236 and birds, can sense UV radiation and use this ‘visual’ information to select suitable
237 habitats and avoid exposure to prolonged periods of high UV radiation^{47,48}.

- 238 • In response to climate change, many animals and plants are migrating or shifting
239 their ranges to higher latitudes and elevations^{49,50}, while increases in exposure to UV
240 radiation leads zooplankton to migrate into deeper waters⁵¹⁻⁵⁴. Because of the
241 natural gradients in solar UV radiation that exist with latitude, altitude and water
242 depth^{32,35}, these shifts in distributions will expose organisms to conditions of UV
243 radiation to which they are unaccustomed.
- 244 • Climate change is altering phenology, including plant flowering, spring bud-burst in
245 trees, and emergence and breeding of animals^{49,55,56}. As solar UV radiation varies
246 naturally with seasons, such alterations in the timing of critical life-cycle events will
247 affect UV exposures.
- 248 • Modifications in vegetation cover (e.g., drought, fire, pest-induced die-back of forest
249 canopies or invasion of grasslands by shrubs) driven by changes in climate and land
250 use alter the amount of sunlight and UV radiation reaching many ground-dwelling
251 terrestrial organisms⁵⁷.
- 252 • Reductions in snow and ice cover and the timing of melt driven by climate change is
253 modifying surface UV reflectance and increasing the penetration of UV radiation into
254 rivers, lakes, oceans, and wetlands in temperate, alpine, and polar regions⁵⁸.
255 Additionally, increases in extreme weather events (e.g., heavy rainfall and floods)
256 increase the input of dissolved organic matter and sediments into coastal and inland
257 waters that can reduce the clarity of water and exposure of aquatic organisms to UV
258 radiation^{32,59}. In contrast, in some lakes and oceans where climate warming is
259 leading to shallower mixing depths, exposure to UV radiation in the surface mixed
260 layer is increasing³².

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262 3.3. *Environmental effects of changing exposure to UV radiation*

263 Changes in exposure to solar UV radiation, driven by ongoing changes in stratospheric
264 ozone and climate, have the potential to affect materials, humans, and many other organisms in
265 ways that have consequences for the health and well-being of people and sustainability of
266 ecosystems (Fig. 1). Below we highlight some of these effects as identified in the recent UNEP
267 EEAP Quadrennial Assessment²².

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3.3.1. Impacts on human health and air quality

Higher exposure to solar UV radiation increases the incidence of skin cancers and other UV-induced human diseases, such as cataracts and photosensitivity disorders³⁸. While increases in the incidence of skin cancer over the last century appear largely attributable to changes in behavior that increase exposure to UV radiation, these changes highlight how susceptible some human populations would have been to uncontrolled depletion of stratospheric ozone. Skin cancer is the most common cancer in many developed countries with predominantly light-skinned populations³⁸. Melanoma accounts for less than 5% of skin cancers, but has a much higher mortality than other skin cancers and accounts for approximately 60,000 deaths worldwide each year. Exposure to UV radiation accounts for 60-96% of the risk of developing cutaneous malignant melanoma in light-skinned populations; globally, ca.168,000 new melanomas in 2012 were attributable to ‘excess’ exposure to UV radiation (above that of a historical population with minimal exposure) corresponding to 76% of all new melanoma cases⁶⁰. To date, stratospheric ozone depletion⁶⁰ is expected to increase these numbers by a few percent⁶¹ when integrated over a lifetime of exposure. Much larger increases in skin cancer incidence would already be occurring in the absence of the Montreal Protocol^{11,13} (Box 2).

Exposure to UV radiation contributes to the development of cataract, the leading cause of impaired vision worldwide (12.6 million blind and 52.6 million visually impaired due to cataract in 2015)⁶². Particularly in low income countries – often with high ambient UV radiation – access to cataract surgery may be limited, making this a major health concern. The role of exposure to UV radiation for age-related macular degeneration, another major cause of visual impairment globally and particularly in older people, remains unclear³⁸.

Concern about high levels of UV-B radiation as a consequence of stratospheric ozone depletion was an important driver for the development of programs for sun protection in many countries. These programs focus on promoting changes in people’s behavior, supported by structural and policy-level interventions⁶³. Sun protection programs have been shown to be highly cost effective in preventing skin cancers⁶⁴. Behavioral strategies need to be informed by the real-time level of ambient UV radiation (provided by the UV Index) and include controlling time outdoors together with using clothing, hats, sunscreen and sunglasses to reduce exposure to UV radiation. Behavioral changes can be facilitated by providing shade in public spaces such as parks, swimming pools, sports fields and playgrounds, and access to sunscreen⁶³.

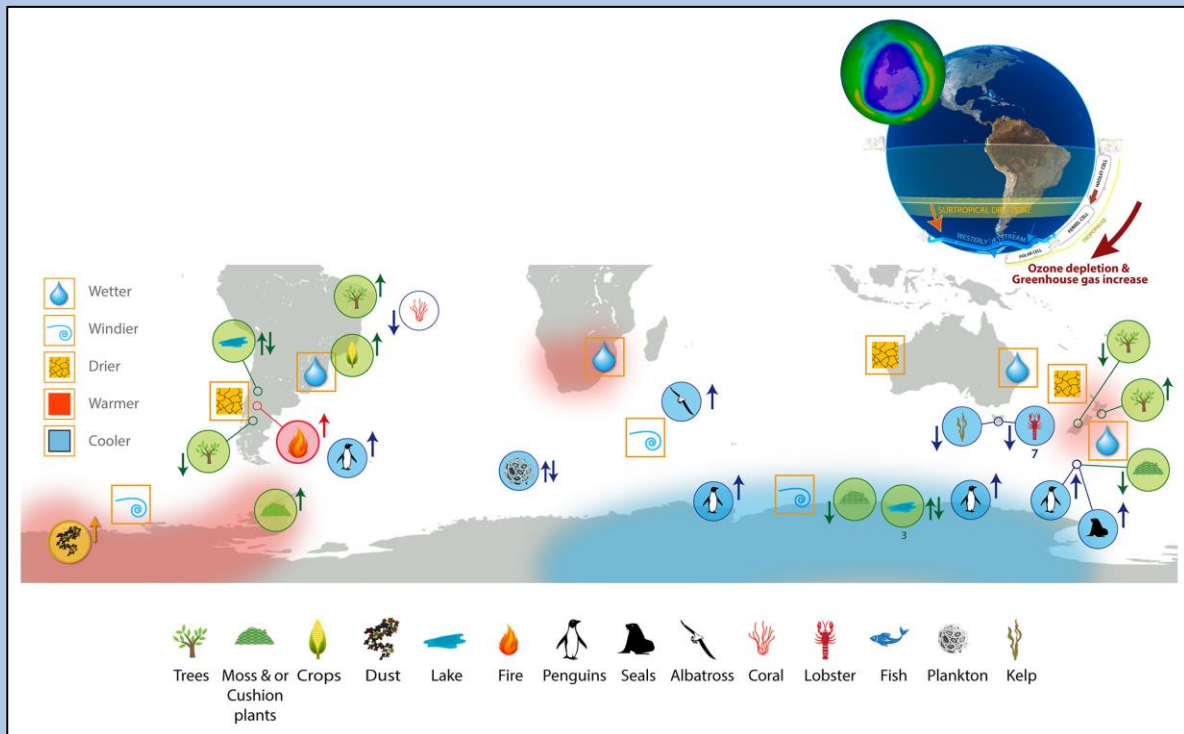
301 Changes in UV radiation and climate can further impact human health by influencing air
302 quality⁴². A number of recent international assessments have concluded that poor air quality is
303 the largest cause of deaths globally due to environmental factors⁴². Together with nitrogen
304 oxides (NO_x) and volatile organic compounds (VOCs), UV radiation is a key factor in the
305 formation and destruction of ground-level ozone and some types of particulate pollutants. Future
306 recovery of stratospheric ozone and changes in climate may alter ground-level ozone via
307 decreases in UV radiation and increases in downward transport of stratospheric ozone⁴².
308 Modelling studies for the USA indicate that reductions in UV radiation due to stratospheric
309 ozone recovery will lead to somewhat lower ground-level ozone in some urban areas but slight
310 increases elsewhere⁶⁵. Although these changes in ground-level ozone are estimated to be small
311 (ca. 1% of current ground-level amounts), large populations are already affected by poor air
312 quality, such that even small relative changes in air quality could have significant consequences
313 for public health.

314 Exposure to UV radiation also has benefits for human health, the most important being
315 its role in the biosynthesis of vitamin D in the skin. Vitamin D is critical to healthy bones,
316 particularly during infancy and childhood. There is also growing evidence of a range of other
317 benefits of exposure to UV and visible radiation through both vitamin D and non-vitamin D
318 pathways; for example, in systemic autoimmune diseases (such as multiple sclerosis) and non-
319 cancer mortality, and in the prevention of myopia³⁸. Gaps in our knowledge prevent calculations
320 of the dose of UV radiation necessary to balance the risks with benefits, particularly as this
321 varies according to age, sex, skin type, and location. Nevertheless, climate change will likely
322 alter the balance of risks vs. benefits for human populations living in different regions^{35,38}. For
323 example, lower ambient UV-B at high latitudes will increase the risk of vitamin D deficiency
324 where this risk is already substantial. Conversely, warmer temperatures may encourage people
325 in cooler regions to spend more time outdoors, increasing exposure to UV-B. Reductions in
326 snow and ice cover could reduce the exposure of the eyes to UV radiation, possibly decreasing
327 the risk of damage to the eyes.

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BOX 3. Environmental effects of ozone-driven climate change in the southern hemisphere.



Stratospheric ozone depletion has been a dominant driver of changes in Southern Hemisphere summer climate over the later part of the 20th Century, moving the winds and associated latitudinal bands of high and low rainfall further south^{23-30,34} (inset globe). As a result, aquatic and terrestrial ecosystems, including agriculture, have been affected in several ways^{31,32}. For instance, the productivity of the Southern Ocean is changing, decreasing over much of the ocean, but increasing in other areas with corresponding effects on the uptake of carbon dioxide from the atmosphere. More productive areas already support increased growth, survival and reproduction of sea birds and mammals including albatross, several species of penguins and elephant seals. Regional increases in oceanic productivity are likely to support increased fisheries. In contrast, warmer sea surface temperatures related to these climate shifts are correlated with declines in kelp beds in Tasmania and corals in Brazil³². On land, changing patterns of rainfall have resulted in increased agricultural productivity in some regions (e.g., SE South America) and drought conditions in others (e.g., Chile)³¹. Drier conditions have resulted in increasing salinity in lakes and changed lake fauna in East Antarctica and the eastern Andes^{31,32}. On the Antarctic Peninsula, productivity of terrestrial ecosystems has increased with warmer and wetter conditions, while productivity in East Antarctica has responded negatively to cooling and drying³³. While our understanding of the extent of these impacts has improved considerably in the past several years, there are likely many other impacts that have not yet been quantified. Actions under the Montreal Protocol have moderated these climatic and subsequent ecosystem changes, by limiting stratospheric ozone depletion as well as reducing greenhouse gases. Without the Montreal Protocol and its Amendments, similar climatic changes would likely have become manifest across the globe and would have been more extreme in the southern hemisphere. As the ozone 'hole' recovers, some of these effects may be reversed. Image updated and adapted from Robinson and Erickson³⁴ with icons depicting the location and types of organisms or environmental factors influenced by ozone-driven climate change and the arrows showing the direction of these effects.

332 3.3.2 Impacts on agriculture and food production

333 There is little evidence to suggest that modest increase in solar UV radiation by itself has
334 had any substantial negative effect on crop yield and plant productivity³¹. It is unclear how food
335 production would have been impacted by the large increases in solar UV radiation in the
336 absence of the Montreal Protocol. One analysis, based on data from a number of field studies
337 conducted in regions where stratospheric ozone depletion is most pronounced (i.e., high
338 latitudes), concluded that a 20% increase in UV radiation equivalent to about a 10% reduction in
339 stratospheric ozone has only reduced plant production by ca. 6% (i.e., a 1% reduction in growth
340 for every 3% increase in UV radiation)⁶⁶. To what extent this relationship would hold for levels of
341 UV radiation >2-fold higher than present (i.e., the 'World Avoided' scenario; Box 2¹¹) is
342 uncertain, but would be an obvious major concern under such a scenario.

343 It is likely that by contributing to the mitigation of climate change, the Montreal Protocol
344 and its Amendments have reduced the vulnerability of agricultural crops to rising temperatures,
345 drought, and extreme weather events. However, on a regional scale, changes in southern
346 hemisphere rainfall, driven by ozone depletion and climate change, have been linked to both
347 increases and decreases in plant productivity (Box 3) and these effects may reverse as the
348 ozone 'hole' recovers. Exposure to UV radiation can also modify how climate change factors,
349 including drought, high temperatures, and rising carbon dioxide levels, influence plants, but
350 effects are complex and often contingent on growth conditions. For example, in some cases
351 increased UV radiation can reduce the stimulatory effects of elevated carbon dioxide on plant
352 growth⁶⁷. In other cases, exposure to UV radiation can increase tolerance of plants to drought⁶⁸.
353 Increases in ground-level ozone resulting from reduced UV radiation resulting from the recovery
354 of stratospheric ozone could also negatively affect crop yields⁴². Understanding these, and other
355 UV-climate change interactions can inform growers and breeders about agricultural practices
356 that could aid in maintaining crop yields in the face of evolving environmental change.

357 UV radiation can also have beneficial effects on plants as mediated by specific
358 photoreceptors that regulate plant growth and development⁶⁹. These non-damaging effects
359 include alterations in plant chemistry, leading to changes in the nutritional quality of food⁷⁰ and
360 increased plant defenses against pests and pathogens⁷¹. Consequently, conditions that
361 decrease the exposure of crop plants to UV radiation (e.g., climate change, ozone recovery,
362 shifting planting dates or increased sowing densities), could reduce plant defenses and thereby
363 affect food security in ways other than just the direct effects on yield⁷². For certain vegetable
364 crops grown in greenhouses and other controlled-environments, UV radiation from lamps is

365 increasingly being used to manipulate plant hardiness, food quality and, in certain cases,
366 resistance to pests⁷³.

367

368 3.3.3 Impacts on water quality and fisheries

369 Climate change is altering the mixing patterns in the water column of lakes and oceans,
370 with deeper mixed layers in some regions and shallower mixed layers in others. These changes
371 are altering the UV exposure and fundamental structure of aquatic ecosystems and
372 consequently their ecosystem services (e.g., water quality, productivity of fisheries) in regionally
373 specific ways³². The sensitivity to damage induced by UV radiation for the transparent larvae of
374 many commercially important fish species, combined with the distribution of these larvae in high
375 UV surface waters, have the potential to reduce juvenile population sizes and subsequent
376 harvest potential for fisheries⁷⁴. In contrast, reductions in the transparency of clear-water lakes
377 to UV radiation may increase the potential for invasions of UV-sensitive warm-water species
378 that can negatively affect native species⁷⁵.

379 Climate change-related increases in heavy precipitation and melting of glaciers and
380 permafrost are increasing the concentration and color of UV-absorbing dissolved organic matter
381 and particulates^{32,43}. This is causing the “browning” of many inland and coastal waters, with
382 consequent loss of the valuable ecosystem service in which solar UV radiation disinfects
383 surface waters of parasites and microbial pathogens⁵⁹. Region-specific increases in the
384 frequency and duration of droughts have the opposite effect, increasing water clarity and
385 enhancing solar disinfection, as well as altering the depth distribution of plankton that provide
386 critical food resources for fish^{44,51}.

387

388 3.3.4 Impacts on biogeochemical cycles, climate system feedbacks and biodiversity

389 Solar UV radiation inhibits primary production in the surface waters of the oceans by as
390 much as 20%, reducing carbon fixation rates in one of the most important biogeochemical
391 cycles on Earth^{76,77}. Exposure to solar UV and visible radiation can also accelerate the
392 decomposition of natural organic matter (e.g., terrestrial plant litter, aquatic detritus, and
393 dissolved organic matter) through the process of photodegradation, resulting in the emission of
394 greenhouse gases including carbon dioxide and nitrous oxide^{78,79}. Climate change-driven
395 increases in droughts, wildfires, and thawing of permafrost soils have the potential to increase
396 photodegradation^{43,80}, thereby fueling a positive feedback on global warming; however, the
397 scale of this effect remains an important knowledge gap.

398 Species of aquatic and terrestrial organisms differ in their tolerances to UV radiation and
399 these differences can lead to alterations in the composition and diversity of ecological
400 communities under conditions of elevated UV radiation^{31,32}. UV radiation also modifies herbivory
401 and predator-prey interactions, which then alters trophic interactions, energy transfer, and the
402 food webs in ecosystems⁸¹. Presently, ozone-driven changes in regional climate in the southern
403 hemisphere are threatening the habitat and survival of a number of species. These include
404 plants growing in the unique high-elevation woodlands of the South American Altiplano⁸² and
405 moss and other plant communities in Antarctica³³. At the same time, the ozone-driven changes
406 in climate are enhancing reproductive success of some marine birds and mammals^{31,32}(Box 3).
407 To what extent the Montreal Protocol has specifically contributed to the maintenance of
408 biodiversity in ecosystems is unknown, but losses in species diversity in aquatic ecosystems are
409 known to be linked to high exposure to UV radiation which can then lead to a decline in the
410 health and stability of these systems⁴⁴.

411

412 3.3.5 Impacts on contaminants and materials

413 Solar UV radiation plays a critical role in altering the toxicity of contaminants^{32,43}.
414 Exposure to UV radiation can increase the toxicity of contaminants such as pesticides and
415 polycyclic aromatic hydrocarbons (PAHs) to aquatic organisms but, more commonly, results in
416 the formation of less toxic breakdown products. For example, UV-B radiation transforms the
417 most toxic form of methyl mercury to forms that are less toxic, reducing the accumulation of
418 mercury in fish⁸³. Although the degradation of many pollutants and water-borne pathogens by
419 solar UV radiation is affected by changes in stratospheric ozone, other factors such as dissolved
420 organic matter are more important in regulating penetration of UV radiation into water, and
421 hence photodegradation of these pollutants⁴³. Advances in modeling approaches are allowing
422 improved quantification of the effects of global changes on the fate of aquatic pollutants.

423 Sunscreens are in widespread use, including in cosmetics, as part of the suite of
424 approaches to UV protection for humans. It is now recognized that sunscreens wash into
425 coastal waters, with potential effects on aquatic ecosystems. The toxicity of artificial sunscreens
426 to corals⁸⁴, sea urchins⁸⁵, fish⁸⁶, and other aquatic organisms, has led Palau, the State of
427 Hawaii, USA, and the city of Key West in Florida, USA, to ban the use of some sunscreens.
428 Similar legislation is under consideration by the European Union⁸⁷.

429 Microplastics (defined as plastic particles < 5mm) are now ubiquitous in the world's
430 oceans and pose an emerging serious threat to marine ecosystems with many organisms now
431 known to ingest them⁸⁸. Microplastics are formed by the UV-induced degradation and

432 breakdown of plastic products exposed to sunlight. Microplastic pollutants occur in up to 20% or
433 more of fish marketed globally for human consumption⁸⁹. Although the toxicity of microplastics is
434 unknown, higher temperatures and increased exposure to UV radiation accelerate the
435 fragmentation of plastics, potentially threatening food security.

436 Until very recently, plastics used in packaging and building materials were selected and
437 optimized on the basis of durability and performance⁹⁰. However, the present focus on
438 increased sustainability with the trend towards ‘green’ buildings, now requires such choices to
439 be environmentally acceptable as well. This includes the increased use of wood, which can be
440 renewable, carbon-neutral, and low in embodied energy, in place of plastics. Many of the
441 materials used are vulnerable to accelerated aging when exposed to UV radiation. At present,
442 industrial activities are aimed at identifying and developing novel, safer, effective, and ‘greener’
443 additives (colorants, plasticizers, and stabilizers) for plastic materials and wood coatings, but
444 continued research and development is required to further combat harsher weathering resulting
445 from climate change.

446 Some compounds being used as substitutes for CFCs, such as
447 hydrochlorofluorocarbons (HCFCs), HFCs, and hydrofluoroolefins (HFOs), are known to
448 degrade to trifluoroacetic acid (TFA) in the atmosphere. TFA is a strong acid, and in sufficiently
449 large concentrations could produce damage to organisms. Because no sinks in the atmosphere
450 or in surface soils and waters have been identified, concern has been raised about its potential
451 accumulation over time in sensitive environments (e.g., salt lakes, wetlands, vernal pools).
452 Large natural sources of TFA have been invoked to explain high TFA concentrations in deep
453 oceanic waters⁹¹ that have no contact with atmospheric gases for several millennia.
454 Anthropogenic sources include pesticides, pharmaceuticals, and industrial reagents. Current
455 estimates indicate that any incremental TFA burden from the CFC substitutes would be minor
456 compared to the other natural and anthropogenic sources, and the overall TFA concentrations
457 (from all sources) are expected to remain well below levels harmful to the environment⁹².

458

459 **4. Conclusions and Knowledge Gaps**

460 The Montreal Protocol has prevented the global depletion of stratospheric ozone and
461 consequently large-scale increases in solar UV-B radiation. Changes in the ozone layer over the
462 next few decades are expected to be variable with increases and decreases in different
463 regions.¹² The return of column ozone to 1980 levels is expected to occur in the 2030s and
464 2050s respectively over northern- and southern-hemisphere mid-latitudes and around the 2060s
465 in Antarctica^{12,93,94}. Thus, because of the Montreal Protocol, we have averted a “worst-case”

466 scenario of stratospheric ozone destruction, prevented the resultant high levels of UV-B at
467 Earth's surface, and so avoided major environmental and health impacts (Box 2).

468 We are confident in our qualitative predictions of the environmental effects that have
469 been avoided as a result of the implementation of the Montreal Protocol. However,
470 quantification of many of the environmental benefits resulting from the success of the Montreal
471 Protocol remains a challenge. The same knowledge gaps that constrain modelling of most
472 environmental effects in the 'World Avoided' scenario also constrain quantification of the
473 potential impacts of any current or future threats to the ozone layer. At present, no quantitative
474 estimates are available on the effects of the recently reported unexpected increases in
475 emissions of CFC-11⁹⁵ on stratospheric ozone, UV radiation or the environment. However,
476 were such unexpected emissions to persist and increase in the future, or new threats emerge,
477 environmental and health impacts could be substantial. New threats to the integrity of the
478 stratospheric ozone layer include 'geoengineering' activities proposed for combating warming
479 caused by greenhouse gases, which could have consequences for UV radiation. In particular,
480 proposals to inject sulfate aerosols into the stratosphere to reduce solar radiation at Earth's
481 surface⁹⁶ would likely reduce stratospheric ozone at most latitudes. The combined effect of
482 increased scattering by the aerosols and reduced absorption by ozone would then lead to
483 complex net changes in surface UV-B radiation^{35,97-99}.

484 Meeting the challenge of improving quantification of the environmental effects of future
485 changes in stratospheric ozone requires addressing several significant gaps in current
486 knowledge. First, we need a better understanding of the fundamental responses of humans and
487 other species to UV radiation, particularly how organisms respond to the different wavelengths
488 of UV radiation. Second, we need to better understand the full scope of not only the adverse
489 (e.g., skin cancer, impaired vision and unfavorable ecosystem changes), but the beneficial
490 effects (e.g., vitamin D, defense against plant pests and purification of surface waters) of UV
491 radiation on humans and other organisms. Third, we need long-term, large-scale field studies to
492 better understand how changes in UV radiation, together with other climate change factors,
493 including extreme events, affect intact ecosystems¹⁰⁰. Taken together, all three would increase
494 our ability to develop models that could be used to quantify effects of UV radiation on living
495 organisms and materials on scales ranging from individuals to ecosystems and the planet.

496 As a consequence of rapid climate change, many organisms, including humans, are
497 being exposed to novel and interactive combinations of UV radiation and other environmental
498 factors. These environmental changes will continue into the future and will result in alterations in
499 the structure and composition of ecological communities¹⁰¹, which will then indirectly affect the

500 growth, reproduction, and survival of many species. How humans and ecosystems respond to
501 changes in UV radiation against this backdrop of simultaneous, multi-factor environmental
502 change remains a major knowledge gap. Quantifying these effects is extremely challenging,
503 where many of the outcomes are contingent upon human behavior and societal responses that
504 are difficult to predict or measure (Fig. 2).

505 The focus of concern regarding increased exposure to UV radiation has historically been
506 on human health. However, terrestrial and aquatic ecosystems provide essential services on
507 which human health and well-being ultimately depend. In addition to being critical for human
508 health and well-being, environmental sustainability and the maintenance of biodiversity are also
509 important at a higher level if we are to maintain a healthy planet¹⁰². The topics covered by the
510 UNEP EEAP Quadrennial Assessment Report embrace the full complexity and inter-relatedness
511 of our living planet, and the outcomes of the Montreal Protocol (and Amendments and
512 Adjustments) demonstrate that globally united and successful actions on complex
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514

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529

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